

Fall 2019

Boston City Council Candidates Public Safety Questionnaire

Candidate: Priscilla Flint-Banks

1. Immigration and Policing

Thousands of people are arrested each year in the City of Boston for minor offenses like driving without a license, drug possession, and disorderly conduct. Data obtained by the ACLU shows these minor arrests disproportionately impact Black and Latinx Bostonians. Each time the Boston Police arrest someone, there is the potential for ICE to be notified — putting our immigrant neighbors at substantially greater risk for detention and deportation. Charges for these minor arrests are often dropped, but there is collateral, and often irreparable, damage.

If elected or reelected to the City Council, what will you do to limit the number of arrests for minor offenses in Boston? Please list your policy goals related to this issue.

FLINT-BANKS: It is important that people be treated fairly regardless of their race or immigration status. My policy goals related to this issue would be to ensure that everyone is treated fairly and that they aren't subjected to irreparable damage in their life because of being arrested for minor offenses. One of the first steps would be gathering data on the extent of the problem so that solutions can be developed. I would recommend that this data be released at least annually so that the community is able to see the information in a transparent manner and help develop policy accordingly. I would work with my colleagues, including the DA, law enforcement leaders and Community Based Organizations to collaborate to come up with solutions and ensure full transparency on this issue. I would recommend a Community Review Board be established to oversee and make recommendations to the City on common sense policies that limit the number of arrests for these minor offenses, which is also a non productive use of limited resources. I am very committed to bringing together all key players as well as residents that would be greatly impacted by detention and deportation to come up with a comprehensive plan to help, not hurt our immigrant population.

If elected or reelected to the City Council, will you encourage the police commissioner to exercise greater discretion and stop making arrests for minor offenses?

FLINT-BANKS: YES and I would hold community policing forums to help build relationships with community residents so that the police commissioner can gain a better understanding of how arrests for minor offenses can ruin individual's lives and therefore cause a negative impact on the community as a whole, which can lead to further criminal behavior.

The Boston Police Department's (BPD) existing policies allow officers and intelligence analysts to collect and share information about people who are not suspected of criminal activity with the federal government. For example, the Boston Regional Intelligence Center (BRIC) is a unit of the Boston Police Department that gathers, analyzes, and shares intelligence — like the gang database — with federal law enforcement. However, the database disproportionately documents men of color, using broad identification criteria. The BRIC possesses an unknown amount of information about Boston residents, is not subject to public oversight, and has the power to put people at risk of surveillance, police stops, and

deportation.¹ Data from the BRIC was recently used to deport at least one Boston Public School student, when a BPD incident report — which contained unsubstantiated allegations that the student was a gang member — was shared with ICE.² The BPD's information collection and sharing policy puts immigrants, people of color, protesters, and journalists at risk when that information is shared with federal agencies under the Trump administration.

If elected or reelected to the City Council, what will you do to create transparency and oversight of the BRIC? What will you do to address the Boston Police Department's policy of sharing information about people not suspected of criminal activity with the federal government?

FLINT-BANKS: I would establish a special Commission, comprised of City, state and federal elected and appointed leaders, public safety and neighborhood leaders, clergy, social service agencies, and academics. They would be charged with meeting regularly and reviewing all facets of the BRIC and ensuring transparency and oversight by reporting to the community at least annually as part of the annual State of the City address.

I would request that the police commissioner hold an annual community forum to share with the community how the Boston Police Department is implementing this policy. I would hold a hearing if necessary, to evaluate the effectiveness of the policy in helping the residents of Boston.

If elected or reelected to the City Council, will you support ending the gang database?

FLINT-BANKS: YES, because of stereotypes and false accusations or accusations of petty crimes, many who have made minor mistakes, are added to this database because of their race/ethnicity. This contributes to lack of employment opportunities and high dropout rates, continuing a negative cycle that it can be nearly impossible to escape from.

¹ Dooling, S. (2019, July 26). Here's What We Know About Boston Police's Gang Database. Retrieved from https://www.wbur.org/news/2019/07/26/boston-police-gang-database-immigration.

² Dooling, S. (2018, December 13). What A Boston Student's Deportation Reveals About School Police And Gang Intelligence. Retrieved from https://www.wbur.org/news/2018/12/13/east-boston-student-discipline-to-deportation.

2. Surveillance of Muslims

Boston was named a pilot city for a federal "countering violent extremism" (CVE) campaign in 2014. Since then, a number of Boston institutions, including the Boston Police Department, have been involved with programs funded by CVE grants. One such program, the Youth and Police Initiative Plus, focuses on Somali youth who are deemed a potential threat due to the social and economic trauma that they experience as immigrants and refugees. CVE programs across the country have NOT made communities safer, but instead have deterred political participation and access to social services for Muslims.³

If elected or reelected to the City Council, what will you do to ensure funding is available to support social services for immigrant communities, and that this funding is not tied to law enforcement?

FLINT-BANKS: I would collaborate with leaders in the Somali community, Islamic Society of Boston, the Mayor's Office of Immigrant Advancement and the Massachusetts Immigrant and Refugee Advocacy Coalition (MIRA) to advocate for funding to support social services for immigrants. Specifically, I would request a line item be put in the budget for these social services in City Hall. I would also request that the office of that department be responsible for the disbursement of the funds and not the Boston Police Department.

If elected or reelected to the City Council, will you support ending BPD's involvement in any community outreach programs that credit false and stigmatizing theories about predispositions toward violence or "extremism," including Youth and Police Initiative Plus?

FLINT-BANKS: YES, and I would recommend that police participate in mandatory training to alleviate implicit bias towards such community members and that this training be provided by Muslim leaders in the community.

Law enforcement should not investigate people unless officers have reasonable, articulable suspicion of involvement in criminal activity. The FBI does not require a criminal predicate for Joint Terrorism Task Force (JTTF) investigations, which often have no connection to anything ordinary people would recognize as terrorist activity; in fact, current federal policy allows the FBI to investigate anyone based on no suspicion of criminality whatsoever. The problematic relationship between local law enforcement and the Joint Terrorism Task Force has been recognized by San Francisco, CA and Portland, OR. As a result, both cities have formally cut ties with the Joint Terrorism Task Force. 4/5 BPD collaboration with the FBI, which has historically targeted Muslims for improper surveillance and entrapment operations, puts Muslim Bostonians at risk of federal harassment.

³ Fact Sheet: Countering Violent Extremism: Myths and Facts: Brennan Center for Justice. (2015, November 02). Retrieved from https://www.brennancenter.org/analysis/countering-violent-extremism-myths-and-facts.

⁴ Nakashima, E. (2017, March 10). San Francisco Police Department pulls out of FBI anti-terrorism task force. Retrieved from https://www.washingtonpost.com/world/national-security/san-francisco-police-department-pulls-out-of-fbi-anti-terrorism-task-force/2017/03/10/62e05bcc-fd09-11e6-8f41-ea6ed597e4ca_story.html.

⁵ FAQ on withdrawing from the Joint Terrorism Task Force. (2019, February 12). Retrieved from https://www.portlandoregon.gov/hardesty/article/712320.

If elected or reelected to the City Council, what will you do to protect Muslim Bostonians and activists from unwarranted federal harassment and surveillance?

FLINT-BANKS: I will support the Sanctuary City concept and create an ordinance around police working to protect Muslim Bostonians and activists from unwarranted federal harassment and surveillance. Due to the fact that the federal authorities do not have a lot of limits on the surveillance they can pursue, this issue might be assisted with a Commission or at least an annual report required as part of the State of the City report, similar to the question on BRIC. I would work with the ACLU, state and federal elected and appointed leaders, public safety and immigrant neighborhood leaders, and the clergy to develop policies.

If elected or reelected to the City Council, will you support efforts to end BPD collaboration with the Joint Terrorism Task Force, as the City of San Francisco has done?

3. Racial Profiling

According to data from the Boston Police Department, as analyzed and reported by The Boston Globe, 70 percent of the nearly 15,000 individuals that police observed, interrogated, or searched in 2016 were Black. Meanwhile, Black people make up 25 percent of the population in Boston.6 Black and Brown people are also punished more harshly than white people for drug offenses. Although people of color in Boston make up less than 28 percent of people convicted of drug possession, they are roughly 55 percent of those convicted of drug distribution and 75 percent of those convicted of mandatory minimum drug offenses. Similar disparities encouraged the City of Providence to require data collection of any police stops or searches through the Community-Police Relations Safety Act. 8

If elected or reelected to the City Council, what will you do to eliminate racial bias in policing, besides previously proposed plans of hiring more officers of color?

FLINT-BANKS: I would advocate that Police offices go through mandatory training around racial and implicit bias and be taught sensitivity training. I would revisit the past efforts of the ACLU in handing out packets to educate community residents on the reality of racial profiling and knowing their rights as to what police can or cannot do legally.

If elected or reelected to the City Council, will you work to make the Boston Police Department conduct an audit of their arrest data, to include racial disparities in arrest rates for drug offenses?

FLINT-BANKS: YES, and I would request that the BPD share this information at least annually, particularly with local ethnic media.

⁶ Ransom, J. (2017, August 29). Blacks remain focus of Boston police investigations, searches. Retrieved from https://www.bostonglobe.com/metro/2017/08/28/blacks-remain-focus-boston-police-investigations-searches/PDbFr2QZexCEi3zJTO9mOJ/story.html.

⁷ Surveys of Massachusetts sentencing practices. (n.d.). Retrieved from https://www.mass.gov/lists/surveys-of-massachusetts-sentencing-practices.

⁸ Providence Community-Police Relations Act. (n.d.). Retrieved from https://providenceri.iqm2.com/Citizens/Detail_LegiFile.aspx?MeetingID=6206&ID=3786.

4. Drug Arrests

According to the Massachusetts Department of Public Health, the opioid overdose death rate is 120 times higher for those recently released from incarceration compared to the rest of the adult population. While the overdose and drug contamination crises have moved some politicians to discuss the importance of harm reduction services and a public health response, our local and statewide laws and budgets still prioritize punishment rather than a public health response to drug use. For over 50 years, the criminalization of drugs and of people who use and sell drugs has failed to curtail drug use and substance use disorder; the policy has also led to the arrest, punishment, and imprisonment of hundreds of thousands of people — a majority of whom are people of color — and limited resources for education, treatment, economic empowerment, housing, and other social services outside the criminal legal system.

If elected or reelected to the City Council, what are your policy proposals to increase access to long-term treatment, limit arrests for drugs, and implement evidence-based harm reduction services, such as safe consumption spaces?

FLINT-BANKS: As former Chief of Payroll for the City, I understand the budget and I will advocate for more funding for long-term treatment from the state and the City to deal with this epidemic, working with organizations such as Dimock Community Health Center and other health centers who have programs that address long-term drug treatment. I would focus on a public health approach to dealing with the drug treatment rather than a criminalization approach and consult with academic institutions in Boston such as the Harvard T.H. Chan School of Public Health and the Boston University School of Public Health, among others. I would research successful programs that are being considered in other cities such as Somerville.

If elected or reelected to the City Council, will you support curtailing law enforcement responses to drug use, ending arrests for personal possession and small sales of all drugs, and instead implementing a public health referral response based on human rights?

⁹ Chapter 55 Data Visualization. (n.d.). Retrieved from https://chapter55.digital.mass.gov/.

5. Electronic and Digital Privacy

In June, the City of Somerville became the first East Coast city to ban municipal use of facial recognition technology. This technology is replete with racial and gender bias. Private companies are aggressively pushing its use on police departments across Massachusetts, endangering people's civil rights and civil liberties. There are currently no statutory protections in place to guard against abuse or misuse of this flawed and biased surveillance technology.

If elected or reelected to the City Council, what will you do to ensure Bostonians' privacy rights aren't being invaded by face surveillance technology?

FLINT-BANKS: I would work with my colleagues, the DA's office, police commissioner and community-based organizations to research this issue and learn more about how it can contribute to racial and gender bias. I will aggressively pursue possible statutory protections to guard against abuse or misuse of this technology.

If elected or reelected to the City Council, will you vote in favor of an ordinance to ban the municipal government from using face surveillance technology, as Somerville, San Francisco, and Oakland have done?

FLINT-BANKS: Yes

Cities and counties across the country, including Cambridge and Lawrence, Massachusetts, have enacted policies to require transparency and City Council approval of surveillance technology acquisitions by city agencies.

If elected or reelected to the City Council, what will you do to ensure transparency and democratic accountability around new surveillance technology acquisitions?

FLINT-BANKS: I would meet with representatives from Cambridge and Lawrence to learn about their policies and how they can be replicated in Boston. I would establish a community board and hold a community meeting with residents that would review any new possible surveillance technology acquisitions before they are adopted by the City. It is crucial that community residents are being included to ensure that there is transparency and accountability.

If elected or reelected to the City Council, will you vote in favor of an ordinance to require City Council approval before city agencies use or acquire surveillance technologies?

6. Plainclothes Policing

Several tactical units of the Boston Police Department patrol in plainclothes. They often drive unmarked vehicles while wearing street clothes. We lack crucial public information about the Youth Violence Strike Force, the Drug Control Unit, or the Anti-Crime units. This missing information includes: number of officers, budget, equipment used, complaints received, stops made, and arrest data. In New York City, plainclothes police officers are involved disproportionately in fatal shootings.¹⁰

If elected or reelected to the City Council, what will you do to ensure transparency and assess the impact of tactical units on community wellbeing?

FLINT-BANKS: I would advocate for a major overhaul in this department of the Boston Police and create a taskforce that would review the data and question any discretions and hold the Police Department accountable for these discretions.

If elected or reelected to the City Council, will you support the abolition of plainclothes policing?

¹⁰ The Intercept. (2018, May 09). Plainclothes NYPD Cops Are Involved in a Staggering Number of Killings. Retrieved from https://theintercept.com/2018/05/09/saheed-vassell-nypd-plain-clothes/.

7. Overtime Spending

Within a budget of more than \$414 million for FY2020, the Boston Police Department budget allocated over \$58 million for overtime. Police overtime spending exceeds spending on youth jobs and community centers. Current overtime policies allow for excessive spending, including a mandate that officers testifying in court are paid for a minimum of four hours even if they're in court for less than an hour. Boston Police officers also collect pay for thousands of hours for construction details, while civilians flaggers work those sites in other cities and states.

If elected or reelected to the City Council what will you do to curb excessive overtime spending and invest in community social services?

FLINT-BANKS: I would propose a cap that would enable all Police Department personnel to work a certain amount of overtime each year. Therefore, giving other offices and personnel an opportunity to work on various projects. I would work with city, state and federal officials to advocate for changing policies so that regular citizens could obtain jobs as flaggers and re-allocate funding for community policing and other programs such as youth jobs and community centers. I would recommend revisiting programs such as Midnight Basketball Leagues, baseball and soccer leagues that allow officers to serve as mentors and coaches and can help build police and community relations. Resources could go to help with drug treatment and housing for individuals on "methadone mile".

If elected or reelected to the City Council, will you work to impose stricter limitations on police overtime spending and invest cost savings in housing, education, youth jobs, and drug treatment?

¹¹ City of Boston. (2019, June 13). Budget. Retrieved from https://www.boston.gov/departments/budget.

¹² "Budget | Boston.gov." https://www.boston.gov/departments/budget. Accessed 2 Jul. 2019.

8. Transparency and Public Accountability

The Boston Police Department has made some progress in terms of opening its data to the public. But currently, arrest data and stop-and-frisk data are not available to the public on an ongoing basis via the city's data portal. These data can be posted online without compromising the privacy of Boston residents. Stop-and-frisk and arrest data are critical to understanding the impact of policing in Boston.

If elected or reelected to the City Council, what data will you use to evaluate police performance?

FLINT-BANKS: Community involvement, arrest records, hours of overtime and length of time on job as well as records for any disciplinary action.

If elected or reelected to the City Council, will you work to make Boston Police arrest data and stop-and-frisk data, including race information, available to the public in real time?

9. Community Oversight

While Boston has taken steps to allow for community review of civilian complaints against police officers, in the form of the Community Ombudsman Oversight Panel (CO-OP), the panel has limited power to hold officers accountable. The current CO-OP is made up of a former judge, and a former city employee. In their 2018 report, the members found that only 25 percent of cases that they reviewed were found to be not fair, not thorough, or both.¹³

If elected or reelected to the City Council, what steps will you take to increase accountability and community oversight over policing in our neighborhoods?

FLINT-BANKS: I would require that police go back to walking the beat so they can meet the community and develop a relationship with the community for better results when crime occurs. I would establish a Community Review Board in Boston's Roxbury, Dorchester and Mattapan neighborhoods, comprised of City, state and federal elected and appointed leaders, public safety and neighborhood leaders, clergy, social service agencies, behavioral scientists and academics. They would be charged with meeting regularly, developing metrics to measure effectiveness and evaluating community policing in Boston.

If elected or reelected to the City Council, will you support replacing the CO-OP with a well-funded, independent, community-based complaint review body with the power to subpoena, investigate, discipline, and fire police officers?

FLINT-BANKS: Yes

In response to input from Boston community members, the Boston Police Department is in the process of implementing a limited body-worn camera program. Unfortunately, the program includes a dangerous provision allowing officers to review body camera footage before writing incident reports. Criminal defendants, on the other hand, do not have the same right to view incident footage before giving statements to police.

Please describe the role you think body cameras should play at the Boston Police Department.

FLINT-BANKS: I believe that body cameras should be mandatory for all police officers. They should be required to be on during the entire shift of the officer and the officer should not be able to review footage before filling out incident reports. Footage should be reviewed by the Community Review Board as part of the investigation.

If elected or reelected to the City Council, will you work to change the body-worn camera policy to prohibit officers from viewing footage prior to writing incident reports?

¹³ City of Boston. (2018, July). Community Ombudsman Oversight Panel. Retrieved from https://www.boston.gov/sites/default/files/document-file-07-2018/annual_report_2017_2016.pdf.